### REPORT TO CITY COUNCIL

**DATE: DECEMBER 14, 2011** 

TO: HONORABLE MAYOR AND MEMBERS OF THE CITY COUNCIL

FROM: GREG RAMIREZ, CITY MANAGER

BY: RAMIRO ADEVA, DIRECTOR OF PUBLIC WORKS/CITY ENGINEER

SUBJECT: ADOPT ORDINANCE NO. 11-390; REGARDING MOBILE BILLBOARD

ADVERTISING DISPLAYS AND AMENDING THE AGOURA HILLS

**MUNICIPAL CODE** 

At the November 28, 2011, City Council meeting, the Council introduced, read by title only, and waived further reading of Ordinance No. 11-390, regarding Mobile Billboard Advertising Displays and Amending the Agoura Hills Municipal Code.

The ordinance will amend the existing Municipal Code by incorporating, by reference, California Vehicle Code (CVC) section 395.5, which defines a "mobile billboard advertising display," and makes it unlawful to park or leave standing a mobile billboard advertising display on any public street or public place in which the public has the right of travel. Additionally, the ordinance authorizes the removal of a mobile billboard advertising display after the owner has been issued a warning citation, and provides for a post-storage impound hearing. The ordinance implements CVC sections 21100(m), 22651(v), and 22852.

The City Council approved this item unanimously 5-0.

Attached for your reference is a copy of the proposed ordinance.

### RECOMMENDATION

Staff recommends the City Council adopt Ordinance No. 11-390; regarding Mobile Billboard Advertising Displays and Amending the Agoura Hills Municipal Code.

Attachment: Ordinance No. 11-390

### **ORDINANCE NO. 11-390**

# AN ORDINANCE OF THE CITY OF AGOURA HILLS, CALIFORNIA, REGARDING MOBILE BILLBOARD ADVERTISING DISPLAYS AND AMENDING THE AGOURA HILLS MUNICIPAL CODE

# THE CITY COUNCIL OF THE CITY OF AGOURA HILLS DOES ORDAIN AS FOLLOWS:

# **Section 1.** Findings and Intent.

- A. Mobile billboard advertising displays create significant safety hazards when motorists and cyclists are forced to veer around them into the next lane of traffic, or are forced to come to sudden stops when these unhitched trailers or vehicles are pushed into traffic lanes by the wind or by vandals.
- B. Mobile billboard advertising displays create significant safety hazards by impairing the sight distances for pedestrians, cyclists and drivers.
- C. Mobile billboard advertising displays are a visual blight, and are especially susceptible to vandalism that can diminish the aesthetic appearance of Agoura Hills and the quality of life of its residents.
- D. State law authorizes municipalities to adopt regulations for mobile billboard advertising displays, which may include removal of a mobile billboard advertising display and misdemeanor criminal penalties.
- E. The California Court of Appeal decision in the case of SHARK v. City of West Hollywood, 166 Cal.App.4th 815 (2008), holds that a content-neutral ban on mobile billboard advertising displays does not violate free speech protections of the federal and state constitutions.
- F. The purpose of this Ordinance is to establish a content-neutral prohibition on mobile billboard advertising displays within Agoura Hills in order to promote the safe movement of traffic and the aesthetic appearance of the City.
- **Section 2. Code Amendment**. Article III ("Public Safety") of the Agoura Hills Municipal Code is hereby amended by adding a new Chapter 9 to read as follows:

# "CHAPTER 9 MOBILE BILLBOARD ADVERTISING DISPLAYS

# 3900. Title.

This Chapter shall be known and may be cited as the "Mobile Billboard Advertising Displays Ordinance."

### 3901. Intent.

It is the intent of this Chapter to implement the provisions of California Vehicle Code Sections 21100(m), 22651(v), and 22852.

## 3902. Definition.

For purposes of this chapter, the term "mobile billboard advertising display" has the meaning provided by California Vehicle Code Section 395.5 as such statute now reads and may hereafter be amended.

### 3903. Prohibition.

It shall be unlawful for any person to park or leave standing a mobile billboard advertising display on any public street or public property within the City. Any such mobile billboard advertising display shall be considered to be parked or left standing in violation of this section if it has not been moved more than one-quarter (1/4) of a mile (one thousand three hundred and twenty feet) away after having been parked or left standing for up to a one-hour (60 minutes) period.

# 3904. Impound Authorization.

Any peace officer, or any regularly employed and salaried City employee who is engaged in directing traffic or enforcing parking laws and regulations, may remove a mobile billboard advertising display found upon any public street or public property within the City when all of the following are true:

- A. The mobile billboard advertising display is parked or left standing in violation of this chapter.
- B. The registered owner of the mobile billboard advertising display was previously issued a warning citation for violation of this chapter.
- C. The warning citation was issued to a first-time offender at least twenty-four (24) hours prior to the removal of the mobile billboard advertising display and the warning citation advised the registered owner of the mobile billboard advertising display that upon a subsequent violation of this chapter he or she may be subject to penalties that may include removal of the mobile billboard advertising display.

# 3905. Post-Impound Hearing.

A. Whenever a peace officer, non-sworn code enforcement officer, or non-sworn parking enforcement officer of the City directs the storage of a mobile billboard advertising display, the City shall provide the registered and legal owner(s) of record of the mobile billboard advertising display, or their agent(s), opportunity for a post-storage hearing to determine whether reasonable grounds justified the removal. Notice of the storage shall be mailed or personally delivered to the registered and legal owner(s) within forty-eight (48) hours, excluding weekends and holidays.

- B. The owner(s) of record, or their agent(s), must request a hearing in person, in writing, or by telephone to the City Clerk within ten (10) days of the date appearing on the notice or the right to hearing is waived.
- C. The City shall conduct the hearing within forty-eight (48) hours, excluding weekends and holidays, of receipt of the request, unless such timeframe is waived in writing by the person requesting the hearing. The City shall inform the person(s) requesting the hearing of the time and place for the hearing.
- D. The City may authorize any officer or employee to conduct the hearing, provided that the hearing officer is not the person who directed the storage of the vehicle. The hearing officer shall determine the validity of the removal and storage of the mobile billboard advertising display at the conclusion of the hearing.
- E. Following the hearing, if the hearing officer finds that the mobile billboard advertising display was improperly removed and stored, it shall be released to the owner at the storage facility and the City shall bear the cost of removal and storage. Otherwise, the mobile billboard advertising display shall be returned to the owner only after payment of any and all fines or fees, any outstanding amounts owed to the City for previous violations involving the same or similar mobile billboard advertising displays, and the costs of removal and storage incurred by the City up to the time of release. The hearing officer shall determine the total amount to be paid prior to release of the mobile billboard advertising display, consistent with this subsection.

### 3906. Violations.

After an initial warning citation, any subsequent violation of this chapter is a misdemeanor or infraction as determined by the City Prosecutor, punishable pursuant to Chapter 2 (Penalties) of Article I (General Provisions) of this Code."

**Section 4. CEQA.** The City Council hereby finds that it can be seen with certainty that there is no possibility the adoption of this Ordinance may have a significant effect on the environment because the adoption of this Ordinance will impose greater limitations on mobile billboard advertising displays in the City, and will thereby serve to reduce potential significant adverse environmental impacts. It is therefore exempt from California Environmental Quality Act review pursuant to Title 14, Section 15061(b)(3) of the California Code of Regulations.

Section 5. Severability. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance. The City Council declares that it would have adopted this Ordinance and each section, subsection, sentence, clause, phrase or portion thereof irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases or portions be declared invalid or unconstitutional.

<u>Section 6.</u> <u>Certification and Posting.</u> The City Clerk of the City of Agoura Hills shall certify to the passage and adoption of this Ordinance and shall cause the same or a summary thereof to be published and posted in the manner required by law. This Ordinance shall go into effect on the 31st day after its adoption.		
PASSED, APPROVED AND ADOPTED this	day of	, 2011.
	CITY OF AGOURA HILLS:	
	John M. Edelston, Mayor	
ATTEST:		
Kimberly M. Rodrigues, MMC City Clerk		
APPROVED AS TO FORM:		
Craig A. Steele City Attorney		