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**DEPARTMENT OF PLANNING & COMMUNITY DEVELOPMENT  
MEMORANDUM**

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DATE: April 17, 2008

TO: Planning Commission

FROM: Planning Staff

SUBJECT: Planning Commission Study Session on Residential Neighborhood Compatibility Ordinances, Neighborhood Compatibility Design Guidelines and Old Agoura Design Guidelines.

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The purpose of the study session is for staff to provide information to the Planning Commission on the draft Residential Neighborhood Compatibility Ordinances and related guidelines.

Staff has drafted two separate ordinances to address neighborhood compatibility, one that would apply to all properties located in the RS (Residential-Single Family District) zone except those in Old Agoura and another one that would apply to properties in Old Agoura in the RR (Rural Residential District) RV (Residential Very Low Density District), RL (Residential Low Density District) and OS (Open Space District) zones. Different ordinances or tools are needed to address the unique characteristics of both areas. The RS zone consists of existing subdivisions or neighborhoods that were typically built at the same time using similar development standards, lot configurations, and architectural styles. The issue in these neighborhoods is additions and remodels that are out of character with the other homes in the surrounding neighborhood.

The Residential Neighborhood Compatibility Ordinance and related guidelines are intended to guide the applicant in design, the planning staff in analysis, and the decision-makers (Planning Commission and City Council) in judging a project's compatibility with the neighborhood. The draft ordinance and guidelines recognize that the issue of

neighborhood compatibility is best dealt with on a case-by-by case basis and provisions are built in to allow flexibility in the design and development standards to achieve compatibility.

In Old Agoura, the area is characterized by a mixture of custom designed homes built on lots with a variety of lot sizes and shapes. The issue of large homes in Old Agoura is both a neighborhood character issue and an issue of preserving viable space for horse keeping. In addition, the "neighborhood" in Old Agoura represents the entire residential community of Old Agoura as opposed to one subdivision.

In addition to the Code changes, staff will be instituting changes to application requirements that would require notices of the proposed project to be placed on the property early in the process, increased public notification, and to allow the Director to require story poles be utilized to show the outline of a proposed structure should the Director determine that they would be helpful in the review of a project. The proposed changes also provides greater clarity as to the review authority, whether Planning Commission or Director.

This staff report is organized into two separate sections with a discussion on the changes proposed in the RS zone presented first and then a separate discussion on the changes proposed in Old Agoura. An underline/strikeout version of each of the revised Code sections is included as attachments to the staff report with the underlined text shown as additions and the strikeout text shown as deletions.

The Municipal Code sections proposed for amendment include Sections 9211-9220 (RR Residential-Rural District), Sections 9221-9230 (RV Residential-Very Low Density District), Sections 9231-9240 (RL Residential-Low Density District), Sections 9241-9250 (RS – Residential Single Family District), Sections 9481-9489.2 (OS Open Space District), Sections 9551-9560 (OA Old Agoura Design Overlay District), 9605-9605.5 (Yard Standards), 9677-9677.9 (Site Plans/Architectural Review), and 9804-9804.9 (Public Hearing Procedures). A new section is also being added: Equestrian Overlay District Sections 9590 – 9592.

#### RS (Residential Single Family District)

The existing single family neighborhoods outside of Old Agoura have been fairly stable. However, recent trends towards remodeling and substantial additions have raised issues of neighborhood compatibility. Staff believes the current ordinance provisions which address additions, should be re-examined, and modified to further address neighborhood compatibility.

Staff first studied the option of creating development standards but determined that the standards staff was considering might function better as guidelines. This would allow the Planning Commission an opportunity to review each project in the context of the neighborhood in which it was located as opposed to having "one size fits all" regulations. In order to provide this flexibility to the Planning Commission, staff is proposing the adoption of Neighborhood Compatibility Guidelines in lieu of incorporating these provisions into the Zoning Code as standards.

The changes to the Zoning Code that staff is proposing are that larger additions and all new second story additions be reviewed by the Planning Commission as part of a Site Plan Review instead of the Director. In addition, staff is proposing expanding the notification requirements from adjacent properties to all properties within 300 feet of the project site.

*RS (Residential Single Family District)*

Staff is proposing to add text to the Section 9241 (Purpose) of the Residential Single Family District to clarify that the intent of the Code is not only to "encourage the development of conventional single-family detached residential development" but to "ensure that new homes or additions to existing homes.....blends in with the neighborhood character".

In order to ensure that proposed projects are compatible with the existing neighborhood and that the neighbors have a greater voice in the proposed project, the Planning Commission was made the reviewing body for most projects (Section 9243.9). The proposed ordinance makes the Commission the reviewing authority for the following:

- 1) A new single-family dwelling on a vacant lot
- 2) A new single-family dwelling that is proposed to replace an existing residence
- 3) Any 2<sup>nd</sup> story addition to an existing 1-story single-family dwelling
- 4) Any 2<sup>nd</sup> story addition greater than 25% of the total square footage of an existing 2<sup>nd</sup> story or greater than 75% of the existing first story

The Director of Community Development would be the reviewing authority for one story additions greater than 30% of the original gross floor area and second story additions up to 25% of the second story but in no case shall the total square footage of the second story exceed 75% of the existing first story. First story additions that are less than 30% of the original gross floor area would be exempt from the site plan review process.

Staff is also proposing new findings, in addition to the current Site Plan Review findings, that would address neighborhood compatibility. These include the following findings:

- 1) The mass and bulk of the design is reasonably compatible with the predominant adjacent structures and the surrounding neighborhood character.
- 2) The proposed buildings and structures are designed with quality architectural details.
- 3) New construction is not be disproportionately larger than, or out of scale with, the neighborhood character.
- 4) The project is consistent with the City's Neighborhood Compatibility Guidelines.

#### *Noticing Requirements*

The noticing requirements (9804.4.D – Public Hearings) for a Site Plan Review for additions and new homes in existing neighborhoods was expanded from adjacent properties to 300 foot radius of the property boundaries. This will allow more people to receive notice of the proposed addition or new home and participate in the review process.

#### *Yard Standards*

The proposed change to Yard Standards (9605.1.D) and Site Plans/Architectural Review (9677.1, 9677.2 and 9677.4) are clean up items to make those sections of the Code consistent with the new proposed text in the RS Zone relative to review authority for Site Plan Reviews and second story additions.

#### *Neighborhood Compatibility Guidelines*

Neighborhood Compatibility Guidelines were created that address setbacks, height, second story design, roof pitch, wall heights, window placement and other design elements that would address compatibility with adjacent structures. These guidelines would be placed in the City's existing Architectural Design Standards and Guidelines.

These guidelines encourage applicants to notify nearby property owners and any homeowner's association of their plans early in the process. The guidelines also recommend that the key elements that establish the rhythm of the neighborhood be maintained consistent with the existing neighborhood including maintaining a front yard setback that is equal to the average front setback within the block and making the building height and roof pitch compatible with the size of the lot and established building heights in the neighborhood.

Typically, it is second story additions that have the biggest impact on a neighborhood both in terms of privacy and scale of a structure. The guidelines, therefore, recommend

design features for second story decks and second story additions that reduce visual impact and address privacy issues.

### Old Agoura

Currently, there are only a few vacant properties remaining in Old Agoura that are available for development. The ones that remain are usually highly constrained due to topography and the existence of natural resources such as Oak trees, protected habitat, and creeks. Therefore, it is important to have additional criteria to address these remaining lots to preserve the community character of Old Agoura. In addition, the trend toward building substantial additions as well as tear downs and rebuilds continues in Old Agoura. These typically result in much larger structures than what existed before and encroachments into areas formerly devoted to equestrian use and thus potentially impacting the character of Old Agoura incrementally.

The following changes are proposed in the Old Agoura neighborhood.

### *Equestrian Overlay District*

A new Equestrian Overlay District is proposed. The purpose of the "EQ" overlay would be to protect the existing equestrian and rural atmosphere within the Old Agoura area. One goal of creating the equestrian additive is to reinforce the image to new buyers and real estate professionals that the area is intended for equestrians. In addition, it would provide a stronger basis for requiring an area on each lot to be reserved for horse keeping purposes. The Ordinance also proposes to strengthen the existing provisions on horse keeping by adding a minimum square footage requirement for the horse keeping area. Currently, the Code only states that properties should not be rendered horse useless but there are no criteria for establishing a horse keeping area. The proposed ordinance is intended to help address the horse keeping issues that the Planning Commission often times deals with on projects in Old Agoura.

In developing the minimum horse keeping area, staff first considered establishing the required size using a percentage of the lot size. For instance, using 5% of the lot area would mean that a one acre lot would need to maintain a 2,178 square foot area. However, after further studying it was determined that 1,500 square feet should be the minimum square footage based on the minimum facilities that would be needed to maintain one horse.

The following minimum horse keeping requirements were developed with the assistance of equestrians in Old Agoura.

- 1) Stall: 12 feet by 12 feet (144 square feet) per horse

- 2) Paddock (corral): A 24 feet x 48 feet (1,152 square feet) paddock area with length for running should be provided for each horse. Paddocks refer to small, non-grazable holding pens or exercise areas, often adjacent to horse stall
- 3) Access for feed delivery and manure management
- 4) A minimum area of 150 square feet for hay and tack storage.

The EQ Overlay would be placed on all OS, RR, RV, RL and RS property in Old Agoura. The minimum horse keeping area shall be optional for lots under  $\frac{1}{4}$  acre or lots with an average slope over 35%. A map is attached to the draft ordinance showing the location of the EQ overlay zone.

One option staff considered was to place the equestrian additive zone only on certain streets or areas in Old Agoura that are considered the most viable for horse keeping such as Chesebro Road. Any property that had an equestrian additive zone would be required to provide the horse keeping area based on lot size. Properties without the equestrian additive zone would still be required to maintain a horse keeping area but a minimum 1,500 square feet could be utilized. However, it was determined that establishing a minimum horse keeping area (1,500 square feet) for all lots and placing the Equestrian Overlay Zone on all residential lots in Old Agoura would provide the best protection against incremental changes to the equestrian character of Old Agoura.

Another section of the Equestrian Overlay Zone that the Planning Commission may wish to discuss is what types of improvements would be allowed within the 1,500 square foot equestrian area for those property owners who do not want to maintain horses. The proposed language would allow site improvements consisting of landscaping and irrigation; detached trellises, patio covers or gazebos; above-grade/portable spas; barbecues and firepits; temporary (as defined by the building code) non-habitable accessory structures that are no more than one hundred twenty (120) square feet in size and private sewage disposal systems shall be permitted within the 1,500-square-foot area.

#### *Old Agoura Design Overlay District*

Modifications to the Old Agoura Design Overlay District include adding language regarding the equestrian nature of the area to the "Purpose" section (9551) and under "General Design Standards, Commercial/Residential" (9554) text has been added requiring all development to be consistent with the Old Agoura Design Guidelines. While the text in Section 9553-9553.7 is shown as an insertion in the attached ordinance, that text is not new but has been moved from another location in the Overlay District.

To assist the Planning Commission in their review of new and remodeled homes in Old Agoura, the draft ordinance proposes maximum structure size based on the size and slope of a parcel. A Floor Area Ratio (FAR) Chart and Slope Factor Chart are proposed

that would apply to all OS, RR, RV, RL, and RS zoned properties in Old Agoura. This chart would be used to determine the maximum size of structures allowed on each parcel based on lot size and slope (generally, the larger the lot the greater the allowed FAR). The FAR would be reduced further based on percentage of slope. Regardless of the size of the lot, the maximum size house allowed would be 8,000 square feet.

The following table provides the maximum size of the structure based on lot size.

<b>Lot Size</b>	<b>Maximum Allowed Structure Size</b>
10,000 square feet or less	20 percent of lot area
10,001 to 20,000 square feet	2,000 square feet plus 20 percent of lot area over 10,001 square feet
20,001 to 40,000 square feet	4,000 square feet plus .06 percent of lot area over 20,001 square feet
40,001 to 80,000 square feet	5,200 square feet plus .02 percent of lot area over 40,001 square feet
80,001 to 90,000 square feet	6,000 square feet plus .03 percent of lot area over 80,001
90,001 to 130,000 square feet	6,300 square feet plus .009 percent of lot area over 90,001 square feet
130,001 and above	6,660 square feet plus .012 percent of lot area over 130,001 square feet

Exemptions from FAR calculations include the following:

- a. Space for a two car garage (230 square feet per space up to a maximum of 460 square feet for a single-family residence).
- b. Attic space under six feet in height.
- c. A basement with no exposed sides in which the finished floor of the level above the basement level, at any point, is not more than three feet above adjacent natural or finished grade, whichever is lower. Such floor area may abut lightwells which may occupy not more than forty percent (40%) of the lineal perimeter of that level of the building.
- d. Roofed porches attached to the primary residence, and facing the street, with no enclosure between the height of three feet and seven feet except for the building face to which it is attached.

- e. As an incentive for building horse keeping areas, unenclosed roofed structures for the keeping or maintaining of horses up to three hundred (300) square feet in area and one detached one story barn for the keeping or maintaining of horses up to five hundred (500) square feet in area shall be excluded from the calculation of lot coverage for properties.

To determine the maximum size of all structures allowed on a lot, the following calculation would be performed:

Step 1 = Determine where the lot falls in the "Lot Size" column

Step 2 = Determine base house size allowed in the corresponding "Maximum Allowed Structure Size" column

Step 3 = Subtract the size of the lot from the base lot size in the "Lot Size" column

Step 4 = Multiple the percentage identified in the "Maximum Allowed Structure Size" column by the base lot size determined in Step 1 and add the resulting number to the base house size determined in Step 2

The following example is provided for a 21,780 square foot lot (1/2 acre):

Step 1: Lot Size falls in the 20,001 to 40,000 square foot range

Step 2: Base house size allowed in that range = 4,000 square feet

Step 3: Size of lot subtracted from base lot size = 21,780 sq. ft. (lot size) – 20,001 (base lot size) = 1,779 sq. ft.

Step 4: Percentage allowed over 20,001 is .06 = .06 x 1,779 sq. ft. = 106.74 sq. ft.

4,000 sq. ft. + 107 sq. ft. = 4,107 square feet allowed for structures

The slope factor was developed to address hillside lots. The slope factor table further reduces the size of structures based on the slope of the parcel. Once the maximum size of all structures has been determined using the FAR Chart, that number is multiplied by the related slope factor and the resulting number represents the maximum square footage allowed for structures.



The concept is to recognize that these areas reduce the buildable area of the lot and have a greater visual impact from the street. Essentially the house appears larger because the flat area on which a house can be built is much smaller than the actual lot. Also in most instances, the floodway and/or steeper areas of the lot are towards the rear of the lot which means the homes get built closer to the street.

<b>% Slope</b>	<b>Slope Factor</b>	<b>% Slope</b>	<b>Slope Factor</b>
15 or less	1.00	31	0.78
16	0.99	32	0.76
17	0.98	33	0.73
18	0.97	34	0.70
19	0.96	35	0.67
20	0.95	36	0.64
21	0.94	37	0.60
22	0.93	38	0.57
23	0.92	39	0.54
24	0.91	40	0.50
25	0.90	41	0.45
26	0.88	42	0.40
27	0.86	43	0.35
28	0.84	44	0.30
29	0.82	45+	0.20
30	0.80		

Using the same size house as noted above, the following example for 21,780 square foot lot with an average slope of 17% is provided:

4,107 square feet x .98 = 4,025 square feet allowed for structures

In order to allow for creative design solutions and to address unique lot configurations, the proposed Code changes do allow the Director or Planning Commission, through the

approval of a site plan review permit, to approve an adjustment to the floor area ratio or slope factor if all of the following findings can be met:

- 1) The project, through elements of architectural and landscape design, will uphold the policies of this chapter, and will be harmonious with the better aspects of the built and natural setting;
- 2) The project will maximize potential for sensitive use and effective preservation of open space;
- 3) The project will not be detrimental to the public health, safety, or general welfare;
- 4) There are special conditions or unique characteristics of the subject property and its location or surroundings, such as minimal views or the potential for reducing effectively viewed bulk, which justify exceeding the provisions of one or more of the provisions set forth in this chapter to permit project development;
- 5) Any potential for the project to present visibly excessive bulk from any vantage point, near or far, is mitigated by permanent screening or siting characteristics. Landscaping can not be utilized for permanent screening; and
- 6) The project does not create an avoidable or unreasonable impairment of the view from any other property in the vicinity.

As stated earlier, the draft ordinance and related guidelines provide the flexibility necessary to help achieve neighborhood compatibility and is not a "one size fits all" approach. Incentives are also proposed in the draft ordinance to assist in achieving compatibility. The Planning Commission can use the above findings as criteria to grant adjustments to floor area ratio or slope factor. It should be noted that a variance would not be required for these findings to be made.

#### *OS, RR, RV, RL, Zones*

For the following Zones: OS - Open Space District, RR - Rural Residential, RV - Residential Very Low Density, and RL - Residential Low Density the height and setback requirements for some of the zones have been modified to ensure consistency among the zones. In the OS, RL and RV zoning districts the maximum allowed height of structures has been reduced from 35 feet to 30 feet and for the RL and RV zones the required front yard setback has been increased from 25 feet to 30 feet. Reducing the height of homes is another tool to reduce the overall bulk and mass of a structure. Currently 35 feet is the allowed height of commercial buildings in the City and may not be needed for single family homes. Increasing the front yard setback will also move the building further away from the street which will help reduce the visual mass and bulk of the structure from the street.

Staff is not proposing to eliminate lot coverage requirements in lieu of the FAR chart. The purpose of the FAR and Slope Density Chart in the Old Agoura Design Overlay is to address the mass and bulk of structures whereas lot coverage which is found in each of the zones (RR, RV and RL) is intended to address things like runoff and the ambience of the area. Structures, patios, swimming pools and paved driveways impact the rural character and ambience of the area. To address this issue in the RV and RL zones, the maximum building coverage would remain the same (25% in RV and 35% in RL) but all impervious surfaces including driveways and patios will be included when determining building coverage. Currently driveways and patios are excluded when determining building coverage.

#### *Old Agoura Design Guidelines*

In addition to the proposed Code changes, staff is proposing the adoption of new Old Agoura Design Guidelines (Attachment B). These design guidelines can be used by the Planning Commission as part of their review of new homes in Old Agoura. While most of the lots in Old Agoura are already developed, there are still several vacant lots throughout the area. Also in the future as some of the smaller homes are sold and the price of land increases, there will be greater pressure to tear down the home and built larger homes so staff believes some guidelines are needed to ensure that the new or remodeled homes are designed consistent with the semi-rural character of Old Agoura.

As a complement to the Old Agoura Design Guidelines, a photo booklet entitled "Old Agoura, Elements of Style" (Attachment C) has been prepared that visually represents many successful architectural styles and elements. While this booklet will not be part of the adopted design guidelines, it will be kept on file at the City and will be placed on the City's web site. The booklet provides photos that define the style and ambience the design guidelines are trying to create.

The Old Agoura Design Guidelines provide a history of the Old Agoura area as well as establishes goals for development to help retain and promote the Old Agoura ambience. Standards are also provided for the following elements: neighborhood scale, horse keeping, site planning, heritage tree protection, minimizing lot coverage, architectural style, roofs, color, hardscape and driveways, storm water drainage, fences, landscape areas and outdoor lighting.

#### *Applications Currently Under Review*

As part of the Old Agoura Overlay changes, staff is recommending a provision that would exempt projects that have applications on file with the City. Staff is seeking feedback from the Planning Commission on this provision. There are several options for exempting projects including date of application submittal or date the application is deemed complete. However, since the file is not deemed complete until all the various requirements including but not limited to geology review have been completed, a project

can be in the pipeline for months and in some cases over a year before they are deemed complete. At that point, an applicant may have invested a lot of money in the review process. Another option is to select a date such as the date of the study session or the first hearing in order to prevent people from submitting applications while the neighborhood compatibility ordinance is under review.

### **SUMMARY**

In summary, staff is seeking direction from the Planning Commission on the ideas presented in this report. A public hearing is scheduled for the May 1, 2008 Planning Commission meeting. At that time, staff can return with additional information requested by the Commission at the workshop or can be continued to a later date if needed. As with all zoning ordinance amendments, the Planning Commission's recommendations would be forwarded to the City Council for another public hearing prior to ordinance adoption.

### **RECOMMENDATION**

Staff recommends that the Planning Commission hold a study session and provide direction to staff on the proposed Neighborhood Compatibility Ordinance.

Prepared by: Joyce Parker-Bozylinski, Special Projects Planner

### **ATTACHMENTS:**

- A. Neighborhood Compatibility Guidelines
- B. Old Agoura Design Guidelines
- C. "Old Agoura, Elements of Style"
- D. Proposed RS Code Amendments
- E. Proposed Old Agoura Amendments
- F. General Code Amendments

**ATTACHMENT A**

**Neighborhood Compatibility Guidelines**

**City of Agoura Hills Zoning Code Amendment 08-ZOA-03**  
Architectural Design  
Standards & Guidelines  
City of Agoura Hills  
California

Neighborhood Compatibility Standards for  
Single Family Homes in Existing Neighborhoods

The following standards are intended to ensure that new homes or additions to existing homes are harmonious with and enhance the surrounding neighborhood character. Neighborhoods that were constructed as part of a residential tract or by the same builder generally have common features, such as similar lot sizes, setbacks, architectural styles and details. To meet the intent of the Neighborhood Compatibility Standards, a new or modified structure should be designed so that it is similar to the neighboring structures.

For purposes of these Guidelines, *Neighborhood Character* "Neighborhood Character" means a combination of unique features that make up a distinct character of a given neighborhood including but not limited to the following: architectural style, mass and bulk, height number of stories, and roof design, scale orientation, setbacks open space, architecture style, texture, color and building materials.

1. Early Neighbor Notification. Applicants are encouraged to notify owners of property located within 100 feet of the property and any homeowners' association within 30 days of application submittal.
2. Setbacks. The minimum front yard setback should be equal to the average of the front yards of existing buildings within the block face.
3. Heights. Building heights should be compatible with the size of a lot, as well as the context of the surrounding neighborhood. The height of a structure should be compatible with the established building heights in the neighborhood.
4. Roof Pitch. Roof lines influence the overall mass and scale of a structure. A maximum roof pitch of six (6) feet of height for each twelve (12) linear feet of roof should be provided.
5. Plate Height. Plate heights taller than 10 feet unnecessarily add to the volume of a structure. Eight foot plate heights, the most common for single family homes, are encouraged.
6. Eaves. Adjusting the height of an eave may be used to lower the mass and scale of a structure by lowering the building plate.

7. Second Story Wall Height. All second story wall heights greater than six feet, as measured from the second story finished floor, should have building wall offsets at least every twenty-four feet, with a minimum four foot depth and ten foot width. The offsets should comprise the full height of the wall plane.
8. Entry Feature Height. The height of entry features should match the height of eaves in the neighborhood. The height should not exceed a maximum of fourteen feet.
9. Second Story Decks. All new or expanded second story decks or balconies with views into neighboring residential side or rear yards should address privacy protection to the greatest extent possible. The Director may refer second story decks or balconies to the Planning Commission if issues of privacy are present.
10. Second Story Design. A special sensitivity must be shown in the design of two story homes and additions, as they have a greater visual impact on the neighborhood. The construction of two-story buildings or additions can be compatible provided the design incorporates features which reduce the visual prominence of the second floor. Design features which generally reduce visual prominence include:
  - Provision of second floor offsets to avoid an unrelieved two-story wall
  - Placing the second floor towards the back of the house to avoid a two-story profile at the street
  - Placing the second floor in the middle of the footprint to provide a one-story transition to adjacent homes
  - Where appropriate to the architectural style, consider architectural features that indicate where a first story ends and a second story begins when the structure is viewed from the street. Examples of appropriate floor delineations for some architectural styles include adding rooflines.
  - Where appropriate, some portions of the second story roof should be brought down to the gutter or eave line of the first story roof to reduce the apparent volume of the building.
  - First and second floor plate heights should be consistent with those established on other homes in the neighborhood.
  - Long, uninterrupted side walls should be avoided. Second stories should be setback further from the side property line than the first floor.
  - Windows on side elevations should be fixed and obscured to a height of six feet above the second floor, should have permanent exterior louvers to a height of six feet above the second floor or should have sill height of five feet or greater mitigate intrusion into a neighbor's privacy.

**ATTACHMENT B**

**Old Agoura Design Guidelines**



# OLD AGOURA RESIDENTIAL DESIGN GUIDELINES

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## INTRODUCTION

The City of Agoura Hills (City) General Plan seeks to preserve the small-town feel of Agoura Hills and the open character of the rural landscape that gives the City its unique identity. The Old Agoura and Equestrian Overlays, in turn, protect the low-density semi-rural residential neighborhood of Old Agoura with its large parcels and equestrian nature.

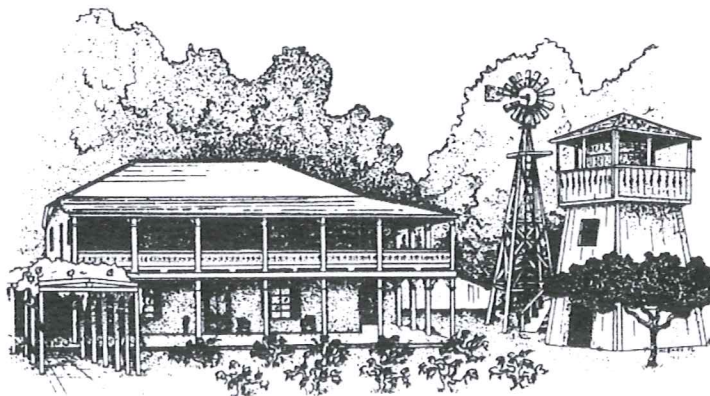
These Old Agoura Design Guidelines will assist in designing structures that use modern techniques, styles and materials, while retaining the natural beauty of the land and the ranching character of this heritage community. As a complement to the Old Agoura Design Guidelines, a photo booklet entitled "Old Agoura, Elements of Style" has been prepared that visually represents many successful architectural styles and elements. It is available at City Hall for viewing and on the City's web site at [www.ci.agoura-hills.ca.us](http://www.ci.agoura-hills.ca.us).

Old Agoura is a unique community in the City of Agoura Hills. It strives to maintain its eclectic, harmonious and non-suburban presence along the Ventura Freeway. In order to forge a future that is tied to the past, a brief history of Agoura Hills is presented below.

## HISTORY

Agoura's hills are occupied by wide stretches of rolling terrain, cut by meandering creeks and studded with oak trees, a habitat type commonly referred to as an "Oak Savanna." The area was originally settled by the Chumash Indians, who were displaced by the Spanish well before California became a state in 1849.

In 1862, Congress passed The Homestead Act, whereby settlers could own 160 acres by living on it, building a home and raising a family. European homesteaders, such as Miguel Leonis and Pierre Agoure, a French shepherd, settled in the area and developed livestock and agricultural ranches. Agoure's Ranch totaled over 16,800 acres of grazing land and covered much of present day Agoura. The name was later altered to Agoura.



*The  
Leonis  
Adobe*

*Standing under the Oaks in Calabasas in the southwest corner of the San Fernando Valley, is the lovely home of one of the most colorful and legendary figures of early Los Angeles. Built in 1844 and restored to its original beauty by the Leonis Adobe Association, it is a superb example of gracious living when the San Fernando Valley was ranching country and Los Angeles still a dusty settlement.*



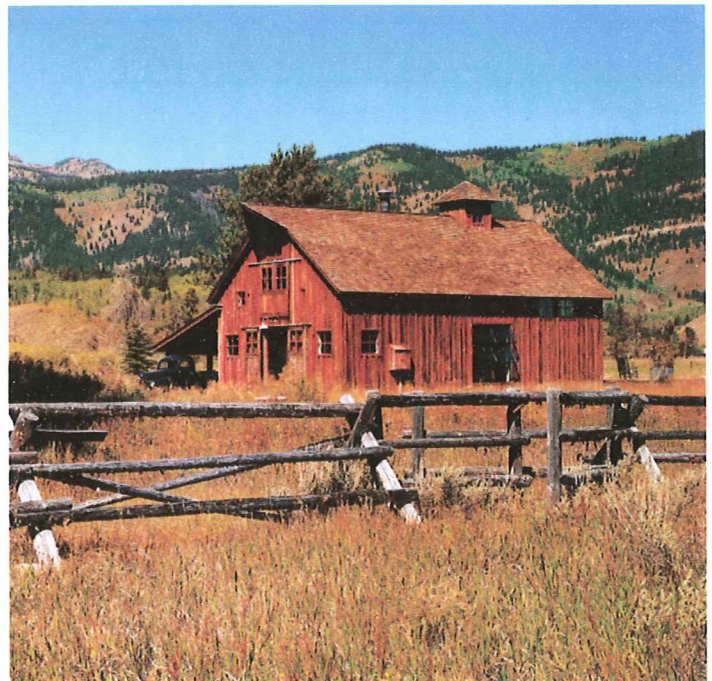
Supply routes opened through the area via El Camino Real and the Juan Bautista de Anza land route, some of which is now the 101 Ventura Freeway. Agoura had one of the wells used to provide water for travelers, and by the turn of the century, Agoura's Vejar Junction had become a stagecoach and freight wagon stop, an important status prior to the completion of the railroad.

George Lewis and family moved to their newly built ranch house in Agoura in 1901. In 1924, Ira and Leon Colodny purchased the George Lewis Ranch in what is now known as Old Agoura.<sup>1</sup>

Ranching activities continued to flourish in the Conejo Valley giving us notable names such as Jordan Ranch, Ahmanson Ranch<sup>2</sup>, and Morrison Ranch. As late as the 1960s, the Agoura was still characterized by a low density, rural lifestyle with barns, wooden fences, and hitching posts in town. Cheeseboro Canyon Park was originally a cattle ranch and some of its old structures have survived.

In the early 1970s, as housing tract developments sprang up in other parts of Agoura, Old Agoura strove to maintain its unique characteristics. Even today, there are no streetlights or sidewalks in Old Agoura. The City of Agoura Hills Municipal Code and General Plan state that Old Agoura residents maintain the right to own and keep horses and other livestock<sup>3</sup>.

Now, in the 21st century, Old Agoura continues to celebrate its roots as one of the original rural ranching communities in the Conejo Valley.



<sup>1</sup> Further information is available at the City of Agoura Hills website; <http://ci.agoura-hills.ca.us/info.html>

<sup>2</sup> Ahmanson Ranch is now referred to as the Upper Las Virgenes Canyon Open Space Preserve.

<sup>3</sup> Agoura Hills General Plan, Community Design Element, December 1992, p. XI-3



## GENERAL DESIGN GUIDELINES

The goal of the Old Agoura Design Guidelines is to encourage the design of a home and an environment that is rural in its roots. Even the most contemporary of homes can feature elements that are rural and which pay homage to classic and historic styles. Looking to the past provides insight and inspiration for future development in Old Agoura.



The character of historic Agoura can be preserved through development and design that reflect the original quality of life. When beginning plans to build or remodel in Old Agoura, the following goals should be considered paramount.

1. Preserve Agoura's hills by situating buildings to use the existing contours of the land, incorporate surrounding oak trees and creeks, and minimize grading and destruction of the natural landscape and view sheds; conform to the land, not impose upon it.
2. Integrate into the surrounding neighborhood, considering compatible scale, style, color, and feel.
3. Respect Old Agoura's history and create architecture that incorporates both the essence of the historical periods of the area and the designs dictated by the local climate.
4. Use natural and traditional materials with an emphasis on excellent design and handcrafted detail.
5. Design or preserve horse keeping areas so that the land is never made untenable for horses.

## SPECIFIC DESIGN GUIDELINES

Proposed new development and remodels in Old Agoura shall substantially conform to the following standards:

### Maintain Neighborhood Scale

A new or remodeled home should not be out of proportion with adjacent houses. A home should be designed to fit the lot and surroundings and with internal design integrity. Mansions and grand facades fly in the face of the neighborhoods humble beginnings.

### Horse Keeping

In Old Agoura, the site plan should begin with horse facilities. The house and other structures are planned around it. Details for minimum horse-keeping facilities per horse would consist of a 12 ft x 12 ft stall or shelter (or 144 square ft with a 10 ft minimum interior clearance) and a basic pipe corral paddock, minimum size 12 ft x 24 ft.

However, for the large majority of horses that are not worked daily, a minimum 24 ft x48 ft turnout should be provided, with length for running and kicking up their heels. Larger or multiple turnouts should be planned if more animals are on a property. High use areas should be located on higher ground away from steams, with a 1-2% minimum slope for drainage. Paddocks should have sand or gravel substrate for filtration and not be built on areas with a greater than 10% slope. For pasture areas, avoid steep slopes (over 30%) that are susceptible to erosion; geologists recommend that horse facilities, including barns, turnouts and pasture, not be placed on areas over 10% because of potential slope failure.

A good reference book for best management practices related to runoff from horse keeping areas is "Stable and Horse Management in the Santa Monica Mountains, A Manual on Best Management Practices for the Reduction of Non-point Source Pollution<sup>4</sup>." A copy is available for viewing at the City's public counter.

Access for feed delivery and manure management should be as close to street as possible, with separate entry gates if needed. A plan for horse keeping facilities should include an area for hay & manure storage, accessory areas, such as horse trailer storage, wash racks, tack rooms, tools, etc. Some items found on site may serve multiple functions, such as septic tanks and leach fields being located under corral or pasture areas. Access can also be solved via turnout areas with wide gates. Barns may be used as storage for an owner who does not intend to keep horses, but future owners should maintain the area so it is convertible. Landscaping such as, but not limited to trees, vineyards, and trellises, should not be placed so as to prevent future conversion to horse keeping areas.

### Site Plan

Site design should respect the natural features of the site including landforms and trees. Natural obstacles such as a creek or large tree can provide a special challenge but also produce creative solutions.

### Heritage Tree Protection

The City has one of the most stringent oak tree ordinances in the region and, as a result, some of the most beautiful treescapes. If you are fortunate enough to have one of these majestic citizens in your yard, you must adhere to a set of carefully crafted rules that safeguard its health.

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<sup>4</sup> Resource Conservation District of the Santa Monica Mountains, 1999

Over-watering and disturbance of the drip line and root system areas could impact oak trees. A copy of the ordinance is available from the City. Many larger trees in Old Agoura are declared heritage specimens and are registered with a numbered plaque or tag on their trunks<sup>5</sup>.

#### Minimize lot coverage

The design of a home need not maximize the allowable lot coverage. It should provide ample open space around a structure. The relative placement of horse keeping areas, house, garage, accessory structures and driveway play a major role in shaping the character of a house. Consideration should also be given to the existing structures and views of the neighbors.

#### Style

Break up the visual mass of a structure with deliberate architectural elements. Create free-flowing space to the outdoors with the use of windows, porches, balconies, trellises, and terraces. Preferred basic features include:

- Wrap-around porches, balconies;
- Rear or side yard-facing garage doors or detached garages;
- Front door or entryway distinctly visible from the road giving a sense of human scale;
- Generous roof overhang (where appropriate to architectural style);
- Use of natural materials to enhance clean, uncluttered architecture.

When creating architectural details, and especially when utilizing the technology of stone veneer, it is important that they be used in a manner that is honest in their application and consistent with their function in construction technique.

#### Roofs

Roofs should have variation in texture. Roof overhangs of good proportion and balance provide a fundamental appeal as well as respect for the local climate. Excessively steep roof pitch is discouraged.

#### Color

Bright colors and reflective surfaces are strongly discouraged. The use of regional earth tones, such as browns, tans, and beiges, is preferred.

#### Hardscape & Driveways

Colors and textures should be chosen to best approximate the natural environment of the homesite. Permeable surfaces should be installed whenever possible and the amount of paving should be kept to a minimum. Use as much porous material as possible in order to reduce runoff and augment ground water recharging. Preferred materials are:

- Decomposed granite or other natural appearing aggregates such as gravel
- Natural flat stone
- Interlocking concrete manufactured pavers
- Grasscrete to reduce the hardscape ratio

If concrete is used, bring out its more natural looking applications by using:

- Stained or stamped concrete
- Exposed aggregate concrete

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<sup>5</sup> The County of Los Angeles, for those residences outside of the City has further requirements with regard to the preservation of sensitive species (oaks, sycamores, etc.). Please refer to the County of Los Angeles Department of Regional Planning for further design guidelines.

While the use of asphalt is generally discouraged, a better application is “chip seal,” where loose rock is pressed into the surface to provide a gravel look.

#### Storm Water Drainage

There are very stringent and well-defined laws that govern how we deal with water drainage. Basically, one cannot alter the natural or traditional path of water across their property without a legally approved engineering plan. A drainage plan is a required part of any new construction project.

#### Fences

In an effort to keep the neighborhood more “neighborly,” most residents choose to keep their front yards open and unfenced. White or natural wood, equestrian style fencing is preferred in all yard areas visible from the road. The use of wrought iron with sharp-pointed posts or stakes is discouraged, as is the use of chain link fencing.

#### Landscape Areas

Landscape for wildfire fuel modification, water conservation, summer heat and winter cold snaps. Old Agoura has a number of microclimates and many fruit and other frost sensitive trees and plants will be severely damaged during the cold spells, especially in the lowlands along creek beds. Take a look at what has thrived in the surrounding yards of the older homes over the years.

#### Outdoor Lighting

All outdoor lighting should be the minimum intensity possible for the task required. All lighting should be non-blinding, indirect, or diffused. All lights should be *off* unless they are being used. Motion sensor switches function well for this purpose.

Finally, the Old Agoura Design Guidelines encourage you to remember what attracted you to this heritage neighborhood in the first place – the special sense of openness and tranquility. As you build or remodel, strive to preserve that.

#### Sources:

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